MEDICAL POLICY

SUBJECT: ISOLATED LIMB PERFUSION and INFUSION

POLICY NUMBER: 7.01.52
CATEGORY: Technology Assessment

EFFECTIVE DATE: 01/17/02
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- If a product excludes coverage for a service, it is not covered, and medical policy criteria do not apply.
- If a commercial product (including an Essential Plan product) or a Medicaid product covers a specific service, medical policy criteria apply to the benefit.
- If a Medicare product covers a specific service, and there is no national or local Medicare coverage decision for the service, medical policy criteria apply to the benefit.

POLICY STATEMENT:

Based upon our criteria and assessment of peer-reviewed literature:

I. Isolated Limb Perfusion/Infusion has been medically proven to be effective and therefore medically appropriate in the treatment of patients with local recurrence of unresectable melanoma.

II. Isolated Limb Perfusion/Infusion as an adjuvant treatment in patients with resectable primary melanoma who have no other clinical evidence of the disease does not improve patient outcomes and is considered not medically necessary.

III. Hyperthermia in conjunction with isolated limb perfusion/infusion does not improve patient outcomes and is considered not medically necessary.

IV. Isolated Limb Perfusion/Infusion has not been medically proven to be effective and is therefore considered investigational under the following conditions:
   A. as an adjuvant treatment of surgically treated recurrent melanoma with no other evidence of disease; or
   B. as a primary or adjuvant treatment for any other malignant diagnosis (e.g., soft tissue or bone sarcoma).

V. Tumor Necrosis Factor in conjunction with isolated limb perfusion/infusion has not been medically proven to be effective and is therefore considered investigational.

POLICY GUIDELINES:

I. Patients typically undergo one treatment with ILP/ILI. Some patients with incomplete responses after the first procedure may undergo a second course of treatment.

II. The Federal Employees Health Benefit Program (FEHBP/FEP) requires that procedures, devices or laboratory tests approved by the U.S. Food and Drug Administration (FDA) may not be considered investigational and thus these procedures, devices or laboratory tests may be assessed only on the basis of their medical necessity.

DESCRIPTION:

Isolated Limb Perfusion (ILP) is a surgical procedure in which an artery and vein to an extremity are exposed and cannulated with catheters to circulate blood and drugs. Surgeons occlude the proximal artery and vein and maintain circulation to the limb by using a pump-oxygenator similar to that used for cardiopulmonary bypass in cardiac surgery. Collateral branches of the proximal vein and artery are also ligated and a tourniquet is applied at the root of the extremity to complete the vascular isolation of the limb. Chemotherapeutic drugs are then circulated or perfused for up to 90 minutes and then flushed out of the extremity prior to reestablishing circulation. The major advantage of this procedure is the ability to dose escalate the drugs to levels that cannot be achieved with systemic circulation. The amount of the drug used in ILP would otherwise be toxic if given systemically. The goal of ILP is to effect control of tumor load in an extremity, prevent local recurrences from progressing to unacceptably morbid tumor masses and salvage limbs from amputation.
The primary drug used for perfusion in ILP for extremity melanoma is the nitrogen mustard, melphalan. Melphalan is an alkylating agent with high tissue penetration that specifically targets melanocytes and melanoma cells. Tumor Necrosis Factor (TNF) has also been used in conjunction with melphalan as a drug regimen for ILP. Tumor Necrosis Factor is a pleiotropic cytokine produced predominantly by macrophages. Its name was derived from its rapid necrotic effect on bulky subcutaneous tumors in mice. Interferon-gamma is thought to have a synergistic effect on TNF.

The addition of mild hyperthermia (38.5-40.0 degrees C) to ILP is thought to augment the anti-tumor effects of melphalan. The extremity is heated with external warming blankets, and by heating the perfusate solution as it circulates through the pump-oxygenator.

The primary patient population targeted for this regional delivery technique is patients who have unresectable, extensive local recurrent melanoma in the arm or leg whose treatment option would otherwise be limb amputation. Local recurrences are referred to as satellite or in-transit melanoma. ILP has also been utilized as an adjuvant treatment after resection of primary melanoma considered to be at high risk for recurrence or after resection of local recurrences. There has also been extensive research with ILP using melphalan and TNF in locally unresectable sarcomas.

Isolated limb infusion (ILI), a similar, but much less complex technique from isolated limb perfusion, is currently being evaluated in US clinical trials. The ILI technique was developed in the 1990’s at the Sydney Melanoma Unit, Sydney Australia and has been investigated as a limb sparing technique for both extremity sarcomas and melanomas. Infusion catheters are placed percutaneously by interventional radiologists without the need for a pump team or cardiopulmonary bypass circuit and require no surgical incision.

RATIONALE:

For select patients with unresectable recurrent melanoma, ILP with melphalan is considered a gold standard of treatment. Parenteral melphalan in isolated limb perfusion is an accepted off-label use. Large case studies have consistently reported impressive complete response rates compared to systemic chemotherapy (complete response rates of 40-60% with an overall response rate of 80%). Historical literature on major limb amputation for recurrent extremity melanoma shows a 5-year survival rate of 12-35%. The poor overall prognosis, morbidity of major limb amputation and the good response rates with ILP are strong arguments against performing amputation of otherwise functional limbs.

In clinical trials investigating ILP with melphalan as an adjuvant treatment in patients with resected primary melanoma considered at high-risk, decrease of local recurrence of the disease occurred, but the overall survival rates remained unchanged.

There is a lack of definitive data proving the benefit of ILP as an adjuvant treatment in patients with recurrent melanoma amenable to surgical resection.

Thus far, clinical trials utilizing the drug regimen of melphalan combined with TNF have found no significant benefit of this drug combination over the use of melphalan alone. TNF is also not a FDA approved drug.

There are no published controlled trials comparing ILP with and without hyperthermia. Published case studies suggest that there is no significant improvement when hyperthermia is used in conjunction with ILP.

Results of a Phase II trial of Isolated Limb Infusion (ILI) conducted at Sloan Kettering Cancer Center were published in August 2006 (M Brady, et al). 25 patients with either unresectable melanoma or sarcoma underwent ILI with melphalan and dactinomycin. Outcome data included tumor response at 3 months post ILI. Of the 22 available patients, 11(50%) had a significant response (23% complete response, 27% partial response). Morbidity was considered moderate in most patients. The authors concluded that ILI is well tolerated with promising results. Dr. Brady presented the final report of this Phase II trial at the March 20, 2007 annual meeting of the Society of Surgical Oncology in Washington DC. This phase had enrolled a total of 37 patients with 32 patients evaluable for efficacy and morbidity. 8 patients achieved a complete response and 9 had partial responses, for an overall objective response rate of 53% on an intent-to-treat basis. All the complete responders eventually had disease recurrence after a median of 12 months (range 5-32 months).
Among the partial responders, the median time to progression was 11 months. The investigators concluded that the response rates were comparable to ILP, and morbidity was acceptable and probably less than those associated with ILP, although no head to head comparisons have been done.

CODES:

<table>
<thead>
<tr>
<th>Number</th>
<th>Description</th>
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<tbody>
<tr>
<td>Eligibility for reimbursement is based upon the benefits set forth in the member’s subscriber contract.</td>
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<tr>
<td>CODES MAY NOT BE COVERED UNDER ALL CIRCUMSTANCES. PLEASE READ THE POLICY AND GUIDELINES STATEMENTS CAREFULLY.</td>
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<tr>
<td>Codes may not be all inclusive as the AMA and CMS code updates may occur more frequently than policy updates.</td>
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<tr>
<td>Code Key: Experimental/Investigational = (E/I), Not medically necessary/ appropriate = (NMN).</td>
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<tr>
<td>CPT: 36823</td>
<td>Insertion of arterial and venous cannula(s) for isolated extracorporeal circulation and regional chemotherapy perfusion to an extremity, with or without hyperthermia, with removal of cannula(s) and repair of arteriotomy and venotomy sites</td>
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<tr>
<td>77600</td>
<td>Hyperthermia, externally generated, superficial (i.e., heating to a depth of 4 cm or less) (NMN if used with isolated limb perfusion, CPT 36823)</td>
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<td>HCPCS: J9245</td>
<td>Injection, melphalan HCl, 50 mg</td>
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<tr>
<td>ICD10: C43.60-C43.62</td>
<td>Malignant melanoma of upper limb, including shoulder (code range)</td>
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<tr>
<td>C43.70-C43.72</td>
<td>Malignant melanoma of lower limb, including hip (code range)</td>
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<td>Unspecified malignant neoplasm of skin of upper limb, including shoulder (code range)</td>
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<td>C44.80 (E/I)</td>
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C44.89 (E/I) Other specified malignant neoplasm of overlapping sites of skin
C44.90 (E/I) Unspecified malignant neoplasm of skin, unspecified
C44.91 (E/I) Basal cell carcinoma of skin, unspecified
C44.92 (E/I) Squamous cell carcinoma of skin, unspecified
C44.99 (E/I) Other specified malignant neoplasm of skin, unspecified
C47.10-C47.12 (E/I) Malignant neoplasm of peripheral nerves of upper limb, including shoulder (code range)
C47.20-C47.22 (E/I) Malignant neoplasm of peripheral nerves of lower limb, including hip (code range)
C47.8 (E/I) Malignant neoplasm of overlapping sites of peripheral nerves and autonomic nervous system
C47.9 (E/I) Malignant neoplasm of peripheral nerves and autonomic nervous system, unspecified
C49.10-C49.12 (E/I) Malignant neoplasm of connective and soft tissue of upper limb, including shoulder (code range)
C49.20-C49.22 (E/I) Malignant neoplasm of connective and soft tissue of lower limb, including hip (code range)
C49.8 (E/I) Malignant neoplasm of overlapping sites of connective and soft tissue
C49.9 (E/I) Malignant neoplasm of connective and soft tissue, unspecified
D03.60-D03.62 Melanoma in situ of upper limb, including shoulder (code range)
D03.70-D03.72 Melanoma in situ of lower limb, including shoulder (code range)

REFERENCES:


* Key article

**KEY WORDS:**

Isolated Limb Infusion, Melanoma, Melphalan, Tumor Necrosis Factor, TNF.
Based on our review, isolated limb perfusion/infusion is not specifically addressed in National Regional Medicare coverage determinations or policies.